Purchase of Further Temporary Accommodation Unit

Summary: This report reports on the purchase of a further property

which the Council will use to temporarily accommodate

homeless households.

Options considered: Do not use the allocated budget to purchase property

and place households in expensive and inferior bed

and breakfast style accommodation.

Conclusions: The Council has a duty to provide temporary

accommodation for homeless households. The Council purchases much of this accommodation from the private sector with a significant net cost to the Council. The council has identified an annual capital budget of £250k per annum (2022/23-2025/26) to purchase further properties to provide better quality and better value for money options for homeless households needing temporary accommodation. Officers have used Matters of Urgency powers in the constitution to secure the purchase of a modern 2-bedroom house in

Sheringham

Recommendations: That Cabinet note the purchase

Reasons for

To report on expenditure over £100,000.

Recommendations:

LIST OF BACKGROUND PAPERS AS REQUIRED BY LAW

(Papers relied on to write the report, which do not contain exempt information and which are not published elsewhere)

Purchase of two properties for use as Temporary Accommodation for homeless households – Cabinet, 2 March 2020

Purchase of further property for use as Temporary Accommodation for homeless households - Cabinet 18 May 2020 and Cabinet 7 July 2020

Purchase of four units of Temporary / Move-on accommodation for Rough Sleepers

- Purchase recommendations - Cabinet 7 December 2020

Use of Underspends to fund further TA purchase - Cabinet 15 3 21

Cabinet Member(s) Ward(s) affected:
Cllr Wendy Fredericks Sheringham South

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1. Background - The case for additional Temporary Accommodation

- 1.1 The Council has a legal duty to provide Temporary Accommodation (TA) to homeless households under the Homeless Reduction Act 2017; both at Relief stage (whilst investigations are carried out) and where a full duty is owed (ahead of securing more permanent accommodation). The number of households requiring TA has increased in recent years and remains high currently there are 48 households in TA. During the Covid19 pandemic and the government's "Everyone In" initiative (which aimed to ensure vulnerable rough sleepers were accommodated during the pandemic) the majority of those accommodated were single people. However, more recently with the ending of the ban on private rent evictions, the profile of homeless households needing TA has changed. 24 of those currently accommodated are single persons, the remaining 26 are a mix of couples and families. Therefore the priority for additional council owned properties for TA is family homes.
- 1.2 There is not just a human cost to homelessness and the need to use TA, there is also a financial cost to the Council. The Council is only able to recover (in Housing Benefit) an amount based on 90% of the relevant government set Local Housing Allowance (LHA) level from 2011 against the cost of TA. Typical rates for bed and breakfast are £290 per week, whereas 90% of the 2011 LHA rate would be £88.27 per week for a 1-bed and £109.04 for a 2-bed with NNDC covering the shortfall. The net cost of external TA to NNDC in 2021/22 was £368,754.
- 1.3 These issues have been the driver for NNDC investing in TA. NNDC has held one unit of TA since early 2017, four more (originally to be from the new development at Laundry Loke) were purchased in 2020, together with bringing back into use two empty homes compulsory purchased. A successful bid for Government grant helped us to purchases four 1-bed units and to convert storage space above public toilets to provide temporary homes for ex-rough sleepers. Disabled Facilities Grant funding has been used to purchase two accessible homes for use as TA and other homelessness and housing funding in reserves was released to purchase two further homes. Details of the 16 current TA properties are set out in the table below:

NNDC Temporary Accommodation						
Location	Property Type	Purchase date				
Holt	2 bed bungalow	31-Mar-17				
Sculthorpe	3 bed house	27-Jun-18				
Sculthorpe	3 bed house	27-Jun-18				
North Walsham	2 bed bungalow	23-Mar-20				
Hempton	1 bed house	27-Apr-20				
North Walsham	2 bed flat	04-Jun-20				
North Walsham	2 bed house	04-Aug-20				
North Walsham	1 bed flat	31-Mar-21				
North Walsham	1 bed flat	31-Mar-21				
Fakenham	1 bed flat	13-Apr-21				
Melton Constable	1 bed flat	30-Jun-21				
Ludham	2 bed bungalow	07-Jun-21				
North Wlasham	3 bed bungalow	21-Dec-21				
Sheringham	1 bed flat	30-Apr-22				
Holt	4 bed house	10-Nov-21				
Hoveton	3 bed house	17-Dec-21				

1.4 A 'mainstream' capital budget of £250k per annum has now been established for the next four years (2022/23 – 2025/26) to enable further purchases of TA.

2. Further purchase – 2 bed house in Sheringham

- 2.1 As can be seen from the table above, as a result of availability and cost, much of the current TA is in North Walsham. Therefore the priority for the next purchase was a family home in a town with good facilities/transport links, but preferably in the coastal area of the district to provide a better geographical spread of TA options.
- 2.2 A 2-bed house in Sheringham was identified earlier this year and an offer made and accepted on the property. However, the purchase was not able to proceed as the vendor had not found a home to purchase. Recently the vendor found somewhere to buy and the sale has proceeded quickly and is due to complete before the end of August. As there was no Cabinet in August officers were not able to seek delegated authority prior to confirming purchase.
- 2.3 Officers, in consultation with the Portfolio Holder Cllr Fredericks, used the Matters of Urgency provisions in the constitution to proceed with the purchase. This was necessary given the current housing market several offers were received for this property and the Council needed to act quickly to secure the purchase.
- 2.4 The property is a good quality 2 bedroom house relatively new and in good condition, so needs very limited works to bring it up to lettable standards. The purchase price is £242,755 and this, together with associated legal costs, can be contained within the existing TA capital budget. As is the case with all TA purchases, this home was subject to an independent valuation to ensure it represents a good investment.

3. Corporate Plan Objectives

This proposal helps deliver the Corporate Plan objective "Local Homes for Local Need" and specifically the action 1.5.1b.2 The Council will explore options to provide better forms of temporary accommodation, including further direct delivery of temporary housing.

4. Medium Term Financial Strategy

Use of NNDC owned TA helps to deliver savings compared to more costly (and poorer quality) alternative such as bed and breakfast, and will help reduce the net spend on TA.

5. Financial and Resource Implications

The Council has a £250k p.a. budget for the purchase of TA. Council owned TA units can deliver savings compared to other forms of TA. The table below illustrates an example viability assessment of purchasing a property for £250k to be used for TA compared to relying on purchasing B&B accommodation.

	Option	Income per annum	Expenditure per annum	
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	Interest	90% of LHA*	B&B Cost **	Manage- ment & maintenance	Net Cost/ Income to Council
Invest £250k @ 3.3%	£8,750	£5,670	-£15,132	0	-£712
Buy 2-bed property for £250k and let for TA	£0	£5,670	0	-£2,300	£3,370

^{*}The cost the council can recoup from government at £109.04p.w.

As the table shows, investing capital but having to pay for B&B represents a net annual cost of £712 to NNDC, compared to a net income of £3,370 from purchasing and letting a home for TA.

6. Legal Implications

The council is able to hold in the General Fund, and let on license, homes to be used for TA for homeless households. Legal input will be required to ensure effective conveyancing and to identify any legal constraints on properties that are considered for purchase.

7. Risks

The key risks and mitigations associated with purchase of this property for TA is:

- The property is a poor investment mitigated by purchases being subject to an independent valuation
- The property has unforeseen major investment needs mitigated by purchases being subject to a full survey
- The property is not required for TA in the future mitigated by future sale of the asset

8. Sustainability

Homes purchased for use as TA will achieve good energy standards and improvements to heating and insulation will be undertaken where required to ensure this.

9. Equality and Diversity

No direct implications in this report

10. Section 17 Crime and Disorder considerations

No direct implications in this report

11. Conclusion and Recommendations

The Council has a duty to provide temporary accommodation for homeless households. The Council purchases much of this accommodation from the private sector with a significant net cost to the Council. The council has

^{**}Typical costs for 2-bedroom household in B&B at £291p.w.

identified an annual capital budget of £250k per annum (2022/23-2025/26) to purchase further properties to provide better quality and better value for money options for homeless households needing temporary accommodation. Officers have used Matters of Urgency powers in the constitution to secure the purchase of a modern 2-bedroom house in Sheringham